

MAPS

The Methodology for Assessing Public Procurement Systems

Weight of GDP

Public procurement accounts for...

In Asia¹
20%
of GDP

In the MENA region²

In OECD countries³

12% of GDP

In Africa1

of GDP

15% of GDP

In Latin America and the Caribbean⁴

6% of GDP

In the European Union⁵

14% of GDP

Sources:

- 1. https://piie.com/blogs/realtime-economic-issues-watch/how-large-public-procurement-developing-countries
- 2. OECD (2016), Stocktaking report on MENA Public Procurement Systems
- 3. OECD (2019), Government at a Glance 2019
- 4. OECD (2020), Government at A Glance: Latin America and the Caribbean 2020
- Public Procurement of A stance: but America and the Carbbean 2020
 Public Procurement, European Commission website: https://ec.europa.eu/growth/single-market/public-procurement de



Impact

Public procurement impacts many areas of public service delivery:

Share of procurement spending⁶





What does MAPS assess?



Value for money: the basic goal that every procurement system should be providing the required goods, works and services in an economic, efficient, effective and sustainable way.



Transparency: the basic and commonly agreed-upon principle of disclosure to make policies, legal and institutional frameworks and information related to decisions available to the public in a comprehensible, accessible and timely manner.

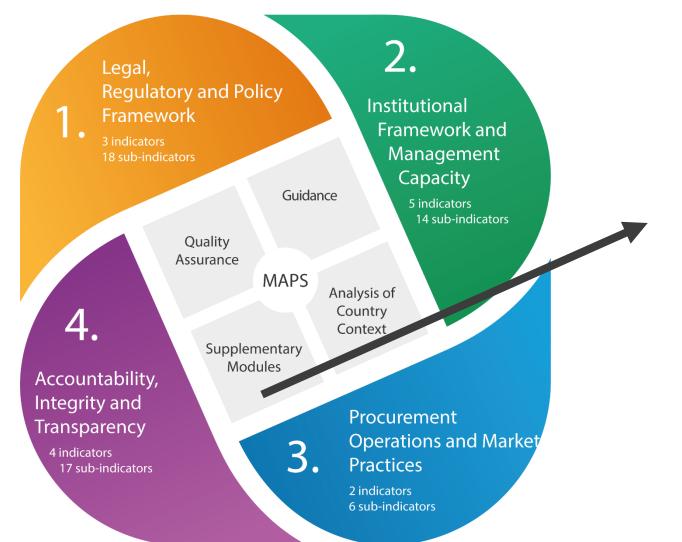


Fairness: the ambition that the public procurement process should be free from bias, ensure equal treatment; decisions are taken accordingly, thus ensuring integrity.



Good governance: recognising the importance of the wider governance context on the way public procurement is conducted and how reforms to procurement are implemented.

Elements of the methodology



Sustainable public procurement

Professionalisation

e-Procurement

Sector level assessment

Entity level assessment

Public-private partnerships



Scope of MAPS: Public procurement of any kind

- For all public procurement systems
- At any level of government
- For any country, regardless of the level of development

UNIVERSAL



- To improve the effectiveness and efficiency of public procurement
- To ensure integrity and transparency in the use of public funds
- To encourage dialogue among stakeholders

A REFORM TOOL



- Using objective and comprehensive indicators
- Engaging various stakeholders
- Guaranteeing the highest standard through a quality assurance mechanism

A RECOGNISED ASSESSMENT





MAPS is part of an assessment system

Governments need to evaluate their economic and financial systems to:

- Ensure accountability
- Report to their constituents
- Identify opportunities for reform
- Monitor progress

Assessing economic & financial governanc e



MAPS – procurement



TADAT – tax



PEFA – public finance



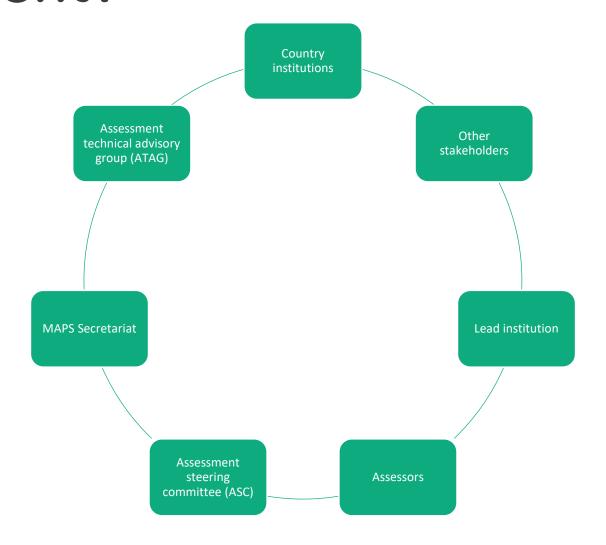
Who can do a MAPS assessment?

The MAPS methodology is open and can be used **by** anyone

MAPS assessments can be done **by all countries**, both as a government-led assessment or with the help of external partners



Who's involved in a MAPS assessment?





What are the roles of the main

actors?

Assessment operations

Assessment team

Development partner(s)

Assessment steering committee



Concept note

Terms of reference

Assessment report



Assessment technical advisory group

MAPS Secretariat



Typical stats of a MAPS assessment

MAPS assessments
typically takes 6-18
months to complete,
depending on country
context

A typical MAPS assessment costs around \$150,000 - \$200,000



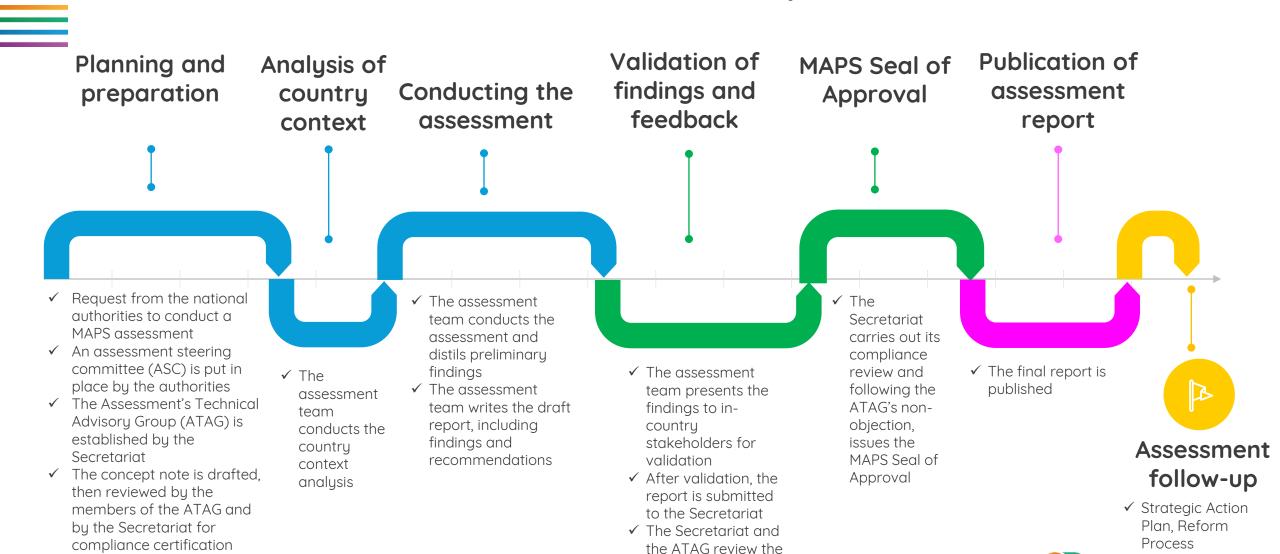
The basics of a MAPS assessment

- 1. Check **quantitative** assessment criteria
- 2. Check qualitative assessment criteria
- 3. Identify gaps against description in the MAPS Step 3 has the following sub-steps:
 - 1) Find "substantive or material gaps"
 - · Less than substantial achievement of the criteria
 - · Essential elements of the indicator are missing
 - Provision in the legal/regulatory framework is not working as intended
 - 2) Raise a red flag?

 "factors likely to prevent appropriate action to improve the public procurement system"
 - → Anything that could significantly impede the main goals of public procurement
 - → Cannot be mitigated directly or indirectly
 - → Might be outside of public procurement: disagreement about results, conflict with nonprocurement laws or international agreements, external factors preventing improvement



MAPS Roadmap



report and provide

comments

✓ Terms of reference are

✓ The assessment team is assembled/recruited

drafted

Good practices for assessments

Clearly define objectives

Ground the assessment in the country's context and priorities

Involve relevant stakeholders

Select a qualified assessment team, free from conflict of interest

Rely on robust evidence: research, data and information

Identify strengths and weaknesses

Develop actionable recommendations Follow-up on the assessment results



MAPS Secretariat

The MAPS
Secretariat offers
support to all
users, including:

Advice to country teams to plan and manage a MAPS assessment

Quality assurance of concept notes and terms of references for MAPS assessments

Advice to MAPS assessment teams and involved partners before and throughout the process

Quality assurance of MAPS assessment reports



What do we look at during quality assurance?

Is the planning sound and comprehensive, and does it include strong stakeholder engagement and commitment to publication?

Do the suggested management arrangements ensure an impartial and objective assessment?

Have all comments from the ATAG (and the Secretariat) been handled in a satisfactory way?

Have all elements and steps of the methodology been applied correctly (quantitative and qualitative criteria, gaps, recommendations, validation)?

Have the sub-indicators and assessment criteria been evaluated according to the methodology and is the evaluation properly substantiated?

Have the minimum quantitative indicators been calculated?

Is the information in the report presented in a readable manner?

Concept note

Assessment report



Suite of MAPS documents and guidance

- MAPS Core methodology:
 - User's Guide,
 - Analysis of Country Context,
 - Indicator Framework
- Supplementary modules
- Guidance, tools and templates
- All the templates and guidance documents can be found on the <u>MAPS website</u>.

Presentation: What is MAPS?

Description of the process towards a MAPS assessment

Template: Request letter Template: Indicator matrix

Checklist: Background documents

Checklist: Stakeholders Template: Concept note Template: Terms of reference

Guidance on survey-based indicators

Template: Assessment report Checklist: Quality review of compliance

Template:
Declaration of
conflicts of
interest

Profile of MAPS assessors

Guidance on supplementary modules

Requirements to obtain the MAPS Seal of Approval



Special mention: The MAPS user guide

- The MAPS user guide is your key support document for conducting a MAPS assessment.
- The purpose of the user guide is to facilitate a consistent approach to the application of the MAPS, focusing on how the findings can be most effectively translated into reforms.
- Though compact in format, the user guide takes you through all the key steps of a MAPS assessment, including writing the report and how to convert the findings into reforms through strategic planning.
- The guide can be found on the <u>MAPS website</u>.



MAPS E-learning

MAPS E-learning Programme

MAPS assessor with this online programme.

The MAPS E-learning Programme is the essential resource for in-depth knowledge about MAPS. Learn the fundamentals of MAPS and how to be a

NEW

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MAPS Fundamentals: 8 modules on all the essentials of MAPS, including the modules on sustainable procurement and professionalisation

MAPS for Assessors: 2 modules for people who wish to obtain assessor certification

MAPS Certification: Online exam available on

application to demonstrate knowledge of MAPS

See more at https://learning.mapsinitiative.org/



www.mapsinitiative.org contact@mapsinitiative.org





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